IV. OVERPAYMENTS RECOVERY - NOT-AT-RISK FUNDS

All provisions of this section pertain to funds for which the contractor is not-at-risk. For recovery of overpayments involving funds for which the contractor is at-risk, see Section III.

A. Causes of Overpayments

The occurrence of any of the following circumstances may result in an erroneous payment and a requirement for recoupment action. (This list is not intended to be all-inclusive).

- **1.** Erroneous calculation of the allowable charge
- **2.** Erroneous coding of a procedure
- **3.** Erroneous calculation of the cost-share or deductible
- **4.** Duplicate payment
- **5.** Incorrect payee
- **6.** Payment by other insurance
- **7.** Erroneous billing
- **8.** Patient not eligible
- **9.** Unauthorized provider
- **10.** Noncovered service or supply
- **11.** Service not actually received
- **12.** Services not medically necessary

B. Determination of Liability for Overpayment

The general rule for determining liability for overpayments is that the person who received the erroneous payment is responsible for the refund.

1. Provider Liable

Overpayment refunds shall be sought from the provider who received the incorrect payment in the following situations:

- **a.** The provider furnished erroneous information or failed to disclose facts that the provider knew or should have known were relevant to payment of the benefit. (Refer to OPM Part Two, Chapter 7).
- **b.** The overpayment resulted because the beneficiary had paid the provider more than the deductible or cost-sharing amounts and this was indicated on the claim.

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allowable.

- **c.** The payment was based on an amount in excess of that
- $\textbf{d.} \quad \text{The provider received and retained duplicate } \textit{TRICARE} \\ \text{payments.}$
- **e.** The provider turned a duplicate *TRICARE* payment over to the beneficiary after having been advised by the contractor that such action would result in recoupment against the provider. (See Section IV.B.2.c.) Contractors are not required to establish controls for identifying this type of situation but shall take appropriate action when such a situation comes to their attention.
- **f.** The overpayment was due to a mathematical or clerical error; e.g., an error in calculation of overlapping or duplicate bills. Mathematical error does not include a failure to properly assess the deductible. Where a provider has been incorrectly paid a deductible, the provider shall be deemed to be without fault and any required recovery shall be sought from the beneficiary.
 - **g.** The overpayment was for noncovered services or supplies.
- **h.** The services or supplies were not received by the beneficiary, or there is no documentation to substantiate that the provider performed the services claimed. (See the OPM Part Two, Chapter 7, if fraud is suspected.)
- **i.** The services or supplies were furnished by an unauthorized provider.
- **j.** The beneficiary and the provider were paid for the same services and the beneficiary turned his or her payment over to the provider.
- **k.** The *TRICARE* payment was made to the participating provider and a primary health insurance plan also made a benefit payment to the provider or beneficiary for the same services or supplies, and the combined payments exceed the billed charges.
- 1. The payment was made to the wrong provider or a nonparticipating provider. In such cases, contractors shall issue payment to the correct payee and initiate recoupment action against the erroneously paid provider concurrently. Contractors shall not postpone issuing payment to the correct provider pending completion of the recoupment.

2. Beneficiary Liable

Erroneous payment refunds shall be sought from the beneficiary in the following situations:

- **a.** The overpayment was caused by incorrect application of the deductible or cost-share.
- **b.** The patient was not an eligible beneficiary at the time services were provided and the payment was made to a participating provider for whom a good faith payment has been authorized under *Section III.B.3.b.* of this chapter.

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A provider who received a duplicate *TRICARE* payment certifies the payment was refunded to the beneficiary. (If this occurs, instruct the provider that, in

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the future, any duplicate payment shall be returned to the contractor, not the beneficiary,

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The TRICARE payment was made to the beneficiary and his or her primary health insurance plan made a benefit payment for the same services or supplies.

and that failure to do so shall result in recoupment action against that provider.)

The TRICARE payment was made to the beneficiary instead of the participating provider. Contractors shall immediately issue payment to the participating provider and concurrently take recoupment action against the beneficiary.

Any instance where the erroneous payment was made directly to the beneficiary, except Section IV.B.1.j.

Other Considerations 3.

Overpaid Party is Deceased

If the contractor determines that liability for an overpayment rests with a beneficiary or provider who is deceased, the contractors shall seek recoupment of the overpayment from the estate of the deceased person. The procedures described in this section shall be followed.

Good Faith Payment

Participating providers who exercise reasonable care and precaution in identifying persons claiming to be eligible TRICARE beneficiaries and furnish otherwise-covered services and supplies to such persons in good faith, may be granted a good faith payment, although the person receiving the services and supplies is subsequently determined to be ineligible for benefits. In order to meet the requirements for a good faith payment, the participating provider must have:

Exercised reasonable care and precaution in identifying the patient as TRICARE eligible.

(b) Made reasonable efforts to collect payment for the services provided from the person who erroneously claimed to be a TRICARE beneficiary.

In order to qualify for a good faith payment, the provider must submit documentation to substantiate that he/she has met BOTH requirements. The usual evidence that a provider has exercised reasonable care and precaution in identifying the patient as TRICARE-eligible is a copy of the patient's ID card which indicates that he/she was eligible for civilian medical care at the time services were provided. Generally, the provider must have obtained the copy of the ID card when the services were provided. If the provider did not obtain a copy of the ID card, he/she will submit to the Benefits Services Branch, TMA an explanation of why a copy was not obtained and the reason(s) for his/her determination that the patient was eligible for TRICARE benefits.

(3) The documentation required to establish that a provider has made reasonable efforts to collect will vary, depending upon the facts of each case. Such documentation may include, but is not limited to, invoices or demand letters sent to the

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patient, and memoranda of telephone calls to the patient demanding payment. If the *TRICARE* beneficiary has moved and left no forwarding address, the provider must supply copies of returned letters or memoranda of unsuccessful attempts to reach the patient by telephone.

(4) Contractors are not authorized to determine whether a provider exercised the "reasonable care" which may qualify the provider for a good faith payment; nor are they authorized to seek, invite, or encourage good faith payment requests from providers. However, should a provider initiate an inquiry regarding denial of a claim due to the patient's ineligibility, or a recoupment action in which the patient's eligibility is the issue, the contractor may advise the provider of the procedures for requesting a good faith payment.

(i.e., the claim is denied), the contractor must advise the provider and the patient by EOB that the claim has been denied due to the patient's ineligibility so that the provider may attempt collection from the patient in a timely manner. Occasionally, the patient may need only to update his DEERS record, so that the denied claim may be processed and paid. Upon notification of the patient's ineligibility, the provider must attempt collection from the patient. If the provider alleges that he/she exercised reasonable care and caution in identifying the patient as TRICARE-eligible and requests a good faith payment, the contractor is responsible for advising the provider in writing within 30 days of the date of the request that documentation of his/her efforts to collect from that patient is required. The file must be referred to the Benefit Services Branch, TMA, for consideration of the request for a good faith payment and must include:

(a) Pertinent claim form(s) and EOB(s)

(b) Evidence of the patient's ineligibility

(c) The provider's request for a good faith payment

(d) Documentation of all contractor contact with the

provider and the patient

(e) Documentation of efforts made by the provider to identify the patient as *TRICARE*-eligible prior to rendering service

(f) Documentation of efforts to collect from the

ineligible patient

(6) The contractor shall notify the provider that his request has been referred to *TMA*. If *TMA* grants the request for a good faith payment, the contractor will then reprocess and pay the previously denied assigned claim and initiate recoupment action against the beneficiary.

discovered the patient's ineligibility, the contractor must initiate recoupment action against the participating provider, and concurrently, advise the patient of his/her ineligibility for *TRICARE* benefits and his/her liability for payment to the provider. If the provider alleges that he/she exercised reasonable care and precaution in identifying the patient as *TRICARE*-eligible, and requests a good faith payment, the file must be referred to the Benefit Services Branch, *TMA*, for consideration of the request. The provider is required to supply

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all of the documentation outlined in Section IV.B.3.b.(2), above. If the provider's good faith payment request does not include documentation to substantiate the provider's efforts to collect from the patient, the contractor will notify the provider in writing within 30 days of the date of the provider's request of the requirement to provide the information. Upon receipt of the requested information, the contractor will notify the provider that his/her request has been referred to *TMA*. The contractor will suspend recoupment action until a response to the good faith payment request has been received from the Benefit Services Branch, *TMA*. If no response is received within 60 days, the contractor will contact the Recoupment Branch, *TMA*, to determine whether continued suspension of recoupment action is appropriate. If the Benefit Services Branch notifies the contractor that a good faith payment has been granted, the contractor will terminate collection action against the provider, refund any monies collected from the provider, and initiate recoupment action against the ineligible beneficiary.

c. Overpayments Resulting from Alleged

Misinformation

An allegation by a patient or provider that information obtained from a health benefits advisor, contractor, or other party caused the overpayment does not alter the liability for the overpayment nor is it grounds for termination of recoupment activity.

d. Denial of Benefits Previously Provided

In those instances where *TMA* clarification, interpretation, or a change in the *TRICARE* Regulation results in denial of services or supplies previously covered, no action need be taken to recover payments expended for these benefits prior to the date of such clarification or change, unless specifically directed by *TMA*.

e. Double Coverage Situations - Primary Health Insurance Plan Liable

A "Primary Plan," under *TRICARE* Law and Regulation is any other health insurance coverage the patient has, except Medicaid (Title XIX) or a supplement plan which is specifically designed to pay only *TRICARE* deductibles, coinsurance and other cost-shares. (See the OPM Part Two, Chapter 3) The liability for refunding overpayments in all double coverage situations shall rest with the primary health insurance plan. Where that plan has not already made its benefit payment to the beneficiary or provider, the contractor shall attempt recoupment directly from the primary plan in such cases. If the other plan has made payment, then the *TRICARE* payment shall normally be recouped from the party to whom payment was made by *TRICARE* or the OHI.

f. Third Party Recoveries

When potential recovery from or actual payment by a liable third party is discovered, the contractor shall refer the matter to the designated Uniformed Service legal officer for recoupment as set forth in Section V. See also, OPM Part Two, Chapter 22, Section II.3. for information on TPL Recovery for claims under *TRICARE* jurisdiction.

C. Procedures for Recoupment of Overpayments

For the purpose of determining the amount of the overpayment in a particular case, contractors shall include all claims overpaid for the same reason/case/episode of care. All research required to establish the existence of a debt *shall* be

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accomplished and the initial demand letter *shall* be issued within 30 days from the date that a potential recoupment action is identified or notification is received that an erroneous payment has been made. (See sample letters Figure 2-5-A-5 and Figure 2-5-A-6.) The contractor shall ensure that all demand letters are sent to the correct debtor at the most current address on file, i.e., enrollment file, provider file, claims history, etc. When letters are returned by the post office the forwarding address shall be obtained and letters that are returned shall be reissued to the new address. For any recoupment case involving a large number of claims having low dollar overpayments, contractors may request a waiver to the claim adjustment requirements on a case by case basis. Such requests are to be sent to the Chief, *Recoupment* Branch (DCR), TMA.

1. Erroneous Payments Resulting from Incorrect Assessment of the Deductible

a. If a contractor erroneously calculates the deductible and the error is discovered within the same fiscal year as the one in which the error was made, the error will be corrected by properly assessing the deductible on the next claim or claims. No recoupment notice needs to be given if the deductible can be collected within the fiscal year in which the error was made.

b. If the deductible cannot be collected in the same fiscal year in which the error was made, the contractor will initiate recoupment action in accordance with this chapter, regardless of the amount owed by the beneficiary, as a result of the erroneous calculation of the deductible.

2. Overpayments Totaling Less than \$30

Contractors shall take no recovery actions when the overpayment to a single payee is less than \$30.

3. Overpayments Totaling \$30 or More

Contractors shall take the following recovery actions when the overpayment resulted from reasons other than failure to properly assess the deductible and the overpayment totals \$30 or more.

a. Other than Participating Provider

When an initial request for refund is sent, flag the record of the overpaid party for possible future offset action and suspend payment on a sufficient number of current claims to satisfy the amount of the debt.

(1) Such claims may be processed to the point of payment to expedite finalizing when the refund payment is received. If the debtor on the claim in question is other than a participating provider, a system flag shall be set for future offset action.

(2) If the refund request is unsuccessful after 30 days from the date of the request, offset against any claims suspended during the 30 days as required in this section. Offset can be made against any claim or claims on which payment(s) would be made to the previously overpaid party, irrespective of who is the patient on the claim from which offset is taken. For example, where benefit payments have been made to either parent on behalf of a minor child; i.e., under 18 years of age, unless one parent has been

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named the custodial parent in a divorce decree, both parents are responsible for those debts and offset may be taken against claims of either parent. However, an offset may not be taken against a sponsor for debts of the spouse or against a spouse for debts of the sponsor. If the overpayment is offset, prepare a EOB for each claim against which offset was made and send a notice to the overpaid party explaining the overpayment and the offset action (see sample letter, Figure 2-5-A-7).

b. Participating Provider

Within 30 days of identifying an overpayment, send a written request for refund to the overpaid party. At the same time, send a copy of the demand letter to the beneficiary. (See sample letter, Figure 2-5-A-6.) No offset flag is set at this point in the recoupment process (See Section IV.C.5.a.).

4. Account Balance \$30 to Less than \$600

If the initial refund request is unsuccessful and there are insufficient funds available for a full offset send a follow-up letter 30 calendar days from the date of the initial letter. All follow-up requests shall include a copy of the original refund request and will notify the overpaid party that unless arrangements for refund are made with the contractor within 30 days from the date of the follow-up request, an attempt shall be made to offset against future claims. (See instructions in Section IV.C.5.a. and the sample letters, Figure 2-5-A-8 and Figure 2-5-A-10). When one year has passed and the debt has not been collected, the contractor will ascertain whether there are any other active recoupment cases against the same debtor. If there are none, the contractor will follow the instructions in OPM Part One, Chapter 4. If there are one or more additional active recoupment cases against the same debtor and the total outstanding debt for all active recoupment cases is \$600 or more, all cases will be consolidated and referred to the Recoupment Branch, TMA, regardless of the age of the cases. A credit adjustment will be submitted to include all amounts recouped up to the point of referral. The offset flag will be removed when the cases are transferred. Documentation shall be included in the recoupment case file that the offset flag has been removed. The documentation may be a copy of the contractor's internal form designed to direct removal of the offset flag. All cases will be referred to TMA within five working days after the offset flag has been removed.

5. Account Balance \$600 or More

If the initial refund request is unsuccessful and there are insufficient funds available for a full offset (See Section IV.C.3.a., for suspended claims) send a follow-up letter 30 calendar days following the date of the initial letter. All follow-up requests shall include a copy of the original refund request and will notify the overpaid party that unless arrangements for refund are made with the contractor within 30 calendar days from the date of the follow-up request, an attempt shall be made to offset against future claims, and the matter shall be referred to *TMA* for further action (see sample letters, Figure 2-5-A-9 and Figure 2-5-A-11).

a. If the initial and follow-up refund requests and the offset attempt, if any, are unsuccessful for a period of 60 days from the date of the initial demand letter, set an offset flag on the file of the overpaid party (including a participating provider and other debtors) until the file is transferred to TMA in accordance with Section IV.C.8. In those cases which are not transferred to TMA (i.e., cases below \$600 in which the debtor has not requested relief from the indebtedness), the offset flag will remain on the file of the

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overpaid party for the term of the TRICARE contract for potential future offset. In the event of a contractor transition, only offset accounts which have been on offset for less than 12 months will be transferred to the new contractor. Any offset account received by the new contractor as a result of a transition will be kept in effect for the life of its contract. When all or part of an overpayment is offset, prepare a EOB for each claim against which offset was made and send a notice to the overpaid party explaining the overpayment and the offset. (See the sample letter at Figure 2-5-A-7.) If the offset is against the provider, the provider shall be advised that reimbursement for the claim against which the offset was made may not be sought from the patient on whose behalf the services were provided. Additionally, a letter (See Figure 2-5-A-18) will be sent to the TRICARE beneficiary against whose claim the offset was taken. The contractor shall remove the offset flag on an account when it is referred to the Office of General Counsel, TRICARE, or when the contractor is advised to do so by that office. Documentation shall be included in the recoupment case file that the offset flag has been removed. The documentation may be a copy of the contractor's internal form designed to direct removal of the offset flag. All cases will be referred to TRICARE within five working days after the offset flag has been removed.

b. If the debt has not been collected in full and there has been no positive response to the demand for payment such as a request for installment repayment agreement within 90 days from the date of the initial demand letter, and the balance remaining on the refund request is \$600 or more, the contractor will send a final demand letter to the debtor. (See Figure 2-5-A-16) The final demand letter will be sent regardless of whether the debtor is a beneficiary or a provider and will be accompanied by a completed Promissory Note (See Figure 2-5-A-12).

percent of the amount of the debt, and there has been no positive response to the demands for payment within 180 days from the date of the initial demand letter and the balance remaining on the account is \$600 or more, the case will be referred to the Recoupment Branch, *TMA*. The offset flag will be removed when the cases are transferred. A credit adjustment will be submitted to include all amounts recouped up to the point of referral.

in collecting 50 percent or more of the total amount of the debt, the offset flag shall remain in place, and the contractor shall hold the case an additional 180 days. Those cases that are held 360 days because collection by offset during the first 180 days was largely successful, will be transferred to the Recoupment Branch, *TMA*, on the 361st day, if the balance remaining on the account is \$600 or more. (See OPM Part One, Chapter 4, Addendum A, Figure 1-4-A-6, Instructions for the Accounts Receivable Report, for instructions on recoupments under \$600 and over 361 days.) When the case is transferred to the Office of General Counsel, the offset flag will be removed. Documentation shall be included in the recoupment case file that the offset flag has been removed. The documentation may be a copy of the contractor's internal form designed to direct removal of the offset flag. All cases will be referred to *TRICARE* within five working days after the offset flag has been removed. A credit adjustment will be submitted to include all amounts recouped up to the point of referral.

(3) For further guidance on recoupments under \$600 and over 361 days, see *the* OPM Part One, Chapter 4, Addendum A, Figure 1-4-A-1, Instructions for Accounts Receivable Report.

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(4) Any case, with an account balance of \$600 or more in which a debtor unequivocally refuses to repay and no possibility of offset exists, will be referred immediately to the Recoupment Branch, *TMA*. Any case in which a debtor seeks relief from the indebtedness due to financial hardship, or seeks other equitable relief will be handled in accordance with Section IV.C.17. of this chapter.

6. Bankruptcy

All Notices of Bankruptcy, and letters from petitioners, attorneys for petitioners, and trustees of the bankrupt estate will be forwarded to the Recoupment Branch, *TMA*, within three workdays of receipt. *Contractors shall verify that the only bankruptcy cases forwarded to TMA are for debts which were paid with not-at-risk funds*. Additionally, contractors will take the following actions:

recoupment actions must cease. If the debtor is on offset, the contractor must terminate the offset immediately. If the recoupment case(s) against the bankrupt petitioner has not already been transferred to the Recoupment Branch, *TMA*, the complete case file(s), regardless of dollar value, will be transferred with the Notice of Bankruptcy within three work days of receipt. Each case file will contain all the documentation required by Section IV.C.8., below. However, contractors will not hold the Notice of Bankruptcy while they attempt to obtain all of the required documentation. A note will be placed in the case file to indicate when the missing documentation will be forwarded. If any amounts have been collected by offset or voluntary repayment by the debtor, the case file must contain the dates and amounts of each offset and/or payment. In addition, at the time the case file is forwarded to the Recoupment Branch, *TMA*, a check for the total amount collected will be forwarded to the Finance and Accounting Branch, *TMA*. The following information will accompany the check:

- (1) The Debtor's Full Name
- (2) The Sponsor's Social Security Number on the overpaid

claim

- (3) The Claim Number (ICN) of the overpaid claim
- (4) The Dates and Amounts of each offset and/or payment

b. If there is no ongoing recoupment case against the petitioner in bankruptcy AND the petitioner is a PROVIDER, contractors will ascertain whether any assigned claims are pending for the petitioner provider. If there are claims pending, payment on those claims will be suspended, and the Notice of Bankruptcy will be forwarded within three work days of receipt to the Recoupment Branch, *TMA*, with advice as to the number of claims suspended and their value. The Recoupment Branch will advise the contractor when the pended claims may be processed and to whom payment should be issued. (See Figure 2-5-A-31 for a sample report of claims pended for provider bankruptcy.)

who have, during the term of their *TMA* contract, filed a Petition in Bankruptcy, regardless of whether the petitioner is or has been indebted to *TRICARE*. Contractors will initiate no recoupment action, either on their own initiative or upon the request of another *TMA* component, against a debtor who has filed a petition in bankruptcy, without prior approval by the Recoupment Branch, *TMA*.

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7. Processing Claims when the Primary Insurer is Bankrupt or in Receivership

- **a.** Increasingly, insurance companies which have been primary to *TRICARE* are filing petitions in bankruptcy or have been placed in receivership, and are refusing to honor claims. This situation is to be distinguished from that in which an employer or labor union stops paying premiums to an insurance company. In the latter case, insurance coverage ceases for the employee or member of the labor union when premiums have not been paid; the *TRICARE* claims should be processed in the same manner as any other claim on which the beneficiary has no other health insurance. Although the *TRICARE* beneficiary who was formerly covered by the bankrupt insurer may have a claim against the bankrupt estate, the beneficiary may have to wait years for distribution of assets, if any. Since *TRICARE* is, by federal statute and regulation, secondary to all health benefit and insurance plans, extraordinary measures must be taken to allow *TRICARE* to pay claims as primary payer pending any distribution of assets from the bankrupt estate.
 - was filed with the primary insurer or a Proof of Claim was filed with the bankruptcy court. This information may be requested using Figure 2-5-A-27. When a *TRICARE* beneficiary or participating provider provides evidence that the beneficiary's primary insurer is in bankruptcy and is no longer honoring claims, the contractor may issue payment on a claim-by-claim basis, after the following steps have been taken:
 - (1) Determine the time period that the *TRICARE* beneficiary was covered by the bankrupt insurer.
 - **(2)** For each claim, ascertain whether the medical care claimed was received during the period of coverage by the bankrupt insurer.
 - (3) If the medical care was received AFTER the petition in bankruptcy was filed by the primary insurer, determine whether the *TRICARE* beneficiary has obtained alternative insurance which is primary to *TRICARE*. If alternative insurance has been obtained, process the claim under the double coverage provisions of the OPM.
 - (4) If the medical care was received prior to the filing of a petition in bankruptcy by the primary insurer, determine whether the primary insurer has issued payment on the claimed services.
- on the claimed services, and the medical care was received during the period of coverage by the bankrupt insurer, determine who the payee on the *TRICARE* check will be. Normally, if the claim is assigned, payment is issued to the provider of medical services. If the claim is not assigned, payment is issued to the *TRICARE* beneficiary, or, if the *TRICARE* beneficiary is a minor, or incompetent, to a parent, guardian, or conservator.
 - **(6)** If the *TRICARE* payment is to be issued to a provider, complete the Power of Attorney and Agreement (Figure 2-5-A-26) and mail it to the provider. The date line on Page 2 of the form is to be completed by the provider. Use the letter at Figure 2-5-A-26.

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(7) If the *TRICARE* payment is to be issued to the *TRICARE* beneficiary, or his or her parent or guardian, complete the Power of Attorney and Agreement (Figure 2-5-A-28) and mail it to the beneficiary. The date line on Page 2 is to be completed by the beneficiary. Use the sample letter at Figure 2-5-A-29).

(8) If the signed Power of Attorney and Agreement has not been returned within 35 days from the date of the contractor's letter (Figure 2-5-A-27 and Figure 2-5-A-29), the claim is to be denied.

been received, the contractor will process the claim. The Power of Attorney and Agreement must have an original signature; facsimile signatures (i.e., signature stamps) are not acceptable. An authorized agent of a participating provider may sign the Power of Attorney and Agreement; however, no special designation of appointment is required. Only one signed Power of Attorney and Agreement is required from each potential recipient of a *TRICARE* payment for medical care claimed during the period of coverage by the bankrupt insurer. A separate Power of Attorney and Agreement is NOT needed for each claim. Each potential recipient of a *TRICARE* payment (i.e., beneficiary or participating provider) who signs a Power of Attorney and Agreement may file more than one claim for services provided or received during the period the *TRICARE* beneficiary was covered by the bankrupt insurer.

(10) The contractor will maintain a record of all signed Powers of Attorney and Agreement and all claims on which *TRICARE* payment has been issued as the primary payor. Contractors must perform the required follow-up and complete the required report. Claim forms and EOBs will be filed in the usual manner.

(11) If a Nonavailability Statement (NAS) was not required because the beneficiary had other health insurance, the contractor will consider the dates of care and the dates of coverage by the bankrupt insurer. If the beneficiary was covered by primary insurance at the time services were provided, an NAS is not required simply because the insurer in bankruptcy is not honoring the claim.

beneficiary for whom claims have been paid by *TRICARE* as primary payor as a result of the filing of a petition in bankruptcy by the primary insurer. If any assets were distributed from the bankrupt estate to the *TRICARE* beneficiary for medical care, the amount received either by the *TRICARE* beneficiary or the participating provider will be treated as a payment made by the primary insurer, and benefits will be coordinated in the usual manner. If the contractor determines that an overpayment has been made, recoupment action will be initiated from the recipient of the *TRICARE* overpayment. No later than January 15 and July 15 of each year, the contractor will submit the report located at Figure 2-5-A-29 to the Recoupment Branch, *TMA*.

(13) If, during a biannual follow-up, the contractor learns that the bankruptcy case has been closed, and no assets have been distributed, no further follow-up is required.

(14) If a transition occurs before the contractor determined that the bankruptcy case has been closed, with or without distribution of assets, the Power of Attorney and Agreement forms, with copies of claims and EOBs will be sent to the Recoupment Branch, *TMA* for follow-up.

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8. Case Referrals

Cases referred to the Office of General Counsel, TMA, as required in Section IV.C.5.b. and Section IV.C.6., above, must, as a minimum, include the documentation listed below. All documentation will be placed in the file in the order listed, with item "a" on the bottom and item "h" on the top:

- **a.** Legible copies of all claims involved in the recoupment.
- **b.** If copies of all claims cannot, with good reason, be provided, a copy of the automated claims history may be substituted. However, if a claims history is substituted for copies of the actual claims, a detailed explanation of each field on the claims history must be provided. The detailed explanation of the claims history must be signed by a contractor employee at the management level.
- how the amount of the overpayment was determined, establishing how the overpayment was identified and the basis for the erroneous TRICARE payment, including copies of canceled checks, EOBs, and documentation such as proof of Medicare eligibility, proof of other health insurance, (EOBs from the other health insurance reflecting what the other health insurance paid for, the relevant care and the name of the other health insurance, policy number and the effective dates of coverage), signed promissory note, etc. When a check copy cannot be obtained the contractor must document efforts to obtain it and include the documentation in the file. Referral of cases to the Office of General Counsel will not be delayed because check copies are unavailable at the time of referral. However, contractors must be able to document efforts made to obtain a copy of the check. Checks which do not accompany the case file will be submitted with a copy of the cover sheet that was sent with the case file.
- **d.** Copies of checks and EOBs showing payment made to correct the erroneous payment, if any.
- **e.** Copies of all demand letters sent to the debtor, which must provide a full explanation of the circumstances surrounding the erroneous payment.
- **f.** Copies of all correspondence received from the overpaid party or their representative relating to the recoupment case and the contractor response.
- **g.** Copies of all EOBs reflecting collections by offset and copies of all payment acknowledgment letters issued to debtors. Also, contractors will maintain a tally sheet reflecting the original amount of the debt, each offset taken, and the balance remaining after each offset. Documentation shall be included in the recoupment case file that the offset flag has been removed. The documentation may be a copy of the contractor's internal form designed to direct removal of the offset flag. All cases will be referred to TMA within five working days after the offset flag has been removed.
- **h.** A completed cover sheet containing data fields necessary for entry of the case into an automated case recoupment system. (Figure 2-5-A-13).

NOTE:

All refund checks will be deposited in accordance with the instructions in OPM Part One, Chapter 4, Section V.B. When a refund check is to be applied to a recoupment case which has been referred to the TMA Recoupment

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Branch, the amount deposited will be reported as an offset in accordance with OPM Part One, Chapter 4, Section VII.B., or, the contractor may endorse the check and forward it to the TMA Finance and Accounting Branch. For debts of \$600 or more, contractors will establish, maintain, and retain for one year, or the term of their contract, whichever is longer, files containing all documentation pertaining to the recoupment cases which have been referred to TMA. Legible microfiche copies are acceptable. A contractor may maintain such files for debts below \$600, if it chooses to do so. Retention of the files will allow the contractor to fully respond to all questions generated by the Recoupment Branch, TMA, as a result of the contractor's referral of a recoupment case to that office. Contractors must respond by the following work day to questions directed to them by the Recoupment Branch, TMA. Additionally, the creation and retention of fully documented recoupment case files will facilitate responses to debtors' inquiries and requests for administrative reviews. In the event of a contract transition, the outgoing contractor will have complete documentation of recoupment cases ready for transfer to the incoming contractor. Contractors will transmit recoupment case files to the Recoupment Branch, TMA with a return receipt requested. Recoupment case files not transferred to the Recoupment Branch, TMA or to an incoming contractor will be transferred to the Federal Records Center in accordance with the OPM Part One, Chapter 2.

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9. State or Local Government Debts

Offset is not to be applied with respect to debts owed by state or local governments. Such cases will be referred to Office of General Counsel, TMA for collection. All other procedures apply as usual.

10. Offset Requests from TMA Components

When requested to do so by a TMA component (i.e., Office of Program Integrity, Office of General Counsel), contractors will initiate recoupment action and/or set an offset flag on an overpaid party to collect erroneous payments. Contractors will comply with the instructions issued by TMA with the request. The instructions will require one or more of the actions specified in Section IV.C. above. Normally, the requests will be made following resolution of an allegation of fraud or following a provider audit or as the result of an issuance of a Final Decision in the appeal process. At the direction of the Office of Program Integrity, TMA, the contractor shall provide a nonparticipating provider an opportunity to refund an erroneous payment in those instances where the nonparticipating provider has submitted a claim for services which were not provided or for incorrect payments, prior to initiating recoupment action against the beneficiary. This procedure will only be allowed after the Office of Program Integrity, TMA, has determined that the case will be resolved through administrative action. (Refer to OPM Part Two, Chapter 7.)

11. Offset Requests from Other Agencies

Any requests for offset from other agencies are to be forwarded to the Office of General Counsel, TMA and so will orders for garnishment issued by courts. Contractors shall offset TRICARE claims to collect debts owed other federal agencies only when instructed to do so by the Office of General Counsel, TMA. This paragraph does not apply to the federal tax levies (See OPM Part One, Chapter 1, Section V.C.)

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12. Information to be Included in Refund Requests

At a minimum, refund requests shall include a preaddressed return envelope and the following:

- **a.** Claim and payment information
 - (1) Name and Address of the Beneficiary and Provider
 - (2) Debtor SSN
 - (3) Internal Control Number
 - (4) Date(s) and Type(s) of Service
 - **(5)** Principal Amount of Debt
 - (6) Date(s) of Check(s)
 - (7) Amount(s) of Check(s)
 - (8) Name of Payee
- **b.** A clear explanation of why the payment was not correct.
- **c.** The amount of the overpayment and how it was calculated, and the amount of the correct payment, if any.
- **d.** A notice that the overpaid party is required to refund the overpayment, or make acceptable arrangements to make the refund, within thirty (30) days of the date of the request.
 - **e.** A notice that:
- (1) Interest will begin to accrue from the date of the letter at the then current rate set by the United States Department of the Treasury
 - (2) Accrued interest will be waived if payment is received

within 30 days

(3) Administrative costs will also be assessed for expenses in

collecting the debt

(4) A penalty charge of *six percent* per year will be assessed on any portion of the debt that is delinquent for more than 90 days and will accrue from the date that the debt became delinquent.

NOTE:

- The Contract Management Division, TMA, will notify contractors each quarter, when the Department of the Treasury publishes the new rate, of the rate to be charged during the new quarter. Interest is to be applied under criteria set forth in Section IV.D.
- **f.** A notice of the possibility of offset if the overpayment is not refunded.

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g. Instructions that the refund shall be by check or money order made payable to the contractor.

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h. A notice where appropriate (see sample letters, Figure 2-5-A-5 through Figure 2-5-A-11), that unless a refund is made the case shall be referred to the Office of General Counsel, *TMA*, for further recovery action which can include referral to a credit reporting agency and the assessment of added administrative costs, penalties and interest.

i. A request where appropriate (see sample letters, Figure 2-5-A-5 through Figure 2-5-A-11), that the debtor provide his or her social security number/tax identification number.

 ${f j}_{f \cdot}$ An explanation as to rights for an administrative review and to appeal rights. (See Section IV.C.15.)

13. Contractor Responses to Debtors

 $Contractors \ shall \ respond \ to \ any \ communication \ from \ the \ debtor \ within \ 30 \ days \ from \ its \ receipt.$

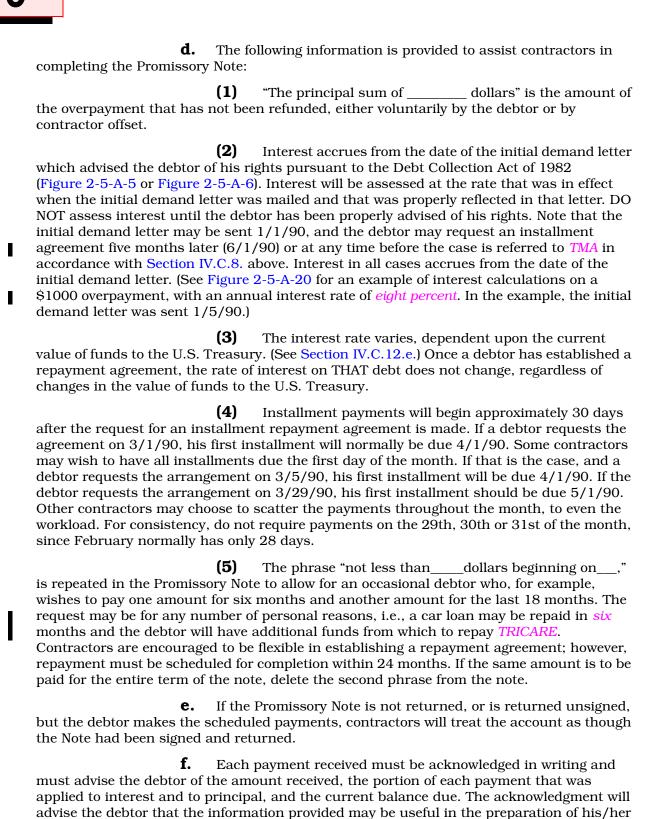
14. Installment Refunds

whenever possible. However, debtors may request repayment of a debt in monthly installments. Before installment repayment agreements are made, contractors must assure that the debt is amortized to completely refund the overpayment within 24 months. Debtors will be encouraged to repay the debt in monthly installments of no less than \$50.00; however, if the debt can be repaid within 24 months at the interest rate properly reflected in the initial demand letter, the contractor may accept lower monthly payments. If it is alleged by the beneficiary that monthly installments cannot be made to complete the refund within twenty-four months, the debtor will be asked to complete a financial affidavit in accordance with Section IV.C.17., below, and the completed affidavit, along with the case file or the debtor's request and the contractor demand letter(s) will be transferred to TMA.

repayment can be made within the 24 months allowed, contractors must amortize the debt over a 24 month period (or less, if requested by the debtor), including interest on the unpaid balance at the appropriate interest rate. There are commercial programs available which will perform this function. Figure 2-5-A-17 is a sample amortization schedule of a \$1000.00 debt, amortized over 24 months (24 payments) at *eight* percent interest. This prospective amortization is only helpful in completing the terms of the Note. It must be recognized that if the debtor ever pays more or less than the required monthly installment, or does not allow exactly 30 days between payments, the interest reflected on the amortization schedule will not be the amount actually charged. In fact, if the debtor is often delinquent, but never misses two full installments, repayment of the debt may be extended a month or two beyond the 24 months established. Those individual variations in repayment are to be expected.

c. Once the contractor has computed the amount required each month to repay the debt in 24 regular monthly installments, if the principal amount of the debt exceeds \$600, the Promissory Note (Figure 2-5-A-12) will be completed and sent to the debtor for his/her signature (see Figure 2-5-A-23). If the debt is \$600 or below, only a letter (See Figure 2-5-A-19) need be sent to establish the repayment agreement.

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income tax return. (See Figure 2-5-A-21).

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- **g.** Installment payments shall be reported to TMA in accordance with *OPM Part One, Chapter 4*, *Section VII.B.* All installment refunds shall be deposited to the TRICARE bank account and an accounting record of installment payments shall be maintained which shall be subject to audit at all times. When the recoupment action is completed, the contractor shall process the collection action using a single transaction for each claim involved.
- **h.** When the debtor enters into an installment repayment agreement, the offset flag shall be removed. Any suspended claims shall be processed and paid normally. If the debtor requests continuation of the offset, any amounts so collected will be treated as an installment payment.
- days after the established due date if an installment, or any portion thereof, remains outstanding (see Figure 2-5-A-15). If the delinquent amount is not remitted within thirty (30) days of the initial delinquency notice, and the amount remaining due on the account is \$600 or greater, the case file, including all supporting documentation, will be referred to the Recoupment Branch, TMA. If the debtor fails to bring the account current, but remits the missed installment, or a portion thereof, the contractor must retain the case. Cases shall not be transferred to TMA until two (2) full installment payments are past due. For example, a debtor may miss one (1) payment entirely, but make all subsequent payments, and remain one (1) month behind for the term of the agreement. The case would not be transferred to TMA. When a case is transferred to TMA, the contractor will advise the debtor of the referral and will be told that future payments should be sent to the Resource Management Division, TMA, 16401 East Centretech Parkway, Aurora, Colorado 80011-9043. (See Figure 2-5-A-25)

15. Recoupment Action and the Appeals Process

- **a.** The determination that an overpayment was made is not, in itself, an appealable issue. When a contractor receives a request from a debtor for an administrative review, the procedures outlined in Section IV.C.19. below will be followed to assure that, when appropriate, the debtor receives a Reconsideration as outlined in *OPM Part Three*, *Chapter 7*, Appeals and Hearings.
- **b.** If a service or supply which is not a TRICARE benefit was paid in error, the reversal of the payment decision constitutes an initial adverse determination. The overpaid party may appeal if an appealable issue exists. Such appeals are subject to the requirements and time limits outlined in *OPM Part Three*, *Chapter 7*, Appeals and Hearings. When the overpayment arises because inpatient mental health care was erroneously paid, the debtor will be advised that retroactive approval of the days paid may be requested from the TRICARE mental health review contractor. (See the Policy Manual, Chapter 1, Section 12.1A.)
- c. Any funds recouped by offset after a reconsideration has been requested are to be identified and properly accounted. The appealing party is to be notified that the recoupment of the overpayment shall continue by offset. The contractor shall not terminate the offset action because of an appeal unless directed to do so by TMA.
- **d.** When a requirement to recoup TRICARE funds is identified in a Formal Review Decision or a Final Decision resulting from a hearing, the case will be forwarded by the Office of General Counsel, TMA, to the appropriate contractor for development and initial recoupment action in accordance with this section. If the contractor

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is unsuccessful in collecting the debt, the case shall be returned to the Recoupment Branch, TMA in accordance with Section IV.C.8.

16. Offset Recoupment/Partial Payment

- system, offsets may be taken not only against claims on which payment would be issued to the debtor hospital, but also against annual payments due to debtor hospital as reimbursement for its capital costs and direct medical education costs. If the full amount is recouped through offset, an adjustment claim will be reported with the current claim or in the next payment run. If the receivable was written off, it will be reversed. If the receivable was transferred to TMA, immediately notify the Recoupment Branch, Office of General Counsel telephonically and follow up by letter within *two* (2) work days after the telephone call. Also, reverse the transfer transaction on the next Accounts Receivable Report. See OPM Part One, Chapter 4, Section VII.C., for reporting requirements.
- **b.** If a partial recoupment is accomplished through offset or refund, the instructions in OPM Part One, Chapter 4, Section VII.B. must be followed. If the case is still managed by the contractor, see OPM Part One, Chapter 4, Section VII.C. for reporting requirements. The contractor will continue collection efforts on the remaining balance.
- **c.** If a debtor has entered into an installment repayment agreement and has asked the contractor to continue to offset against future claims, the amount offset will be applied first to interest and then to principal, as installment payments are applied. Generally, though, offset amounts will be applied only to principal.
- **d.** When a debt has been paid either by offset, partial payment or installment payments, to within \$10.00 of the total amount due, including interest, if applicable, the contractor may consider the debt paid in full, if it is practical to do so. If the contractor chooses to consider the debt paid in full when the balance has been reduced to \$10.00 or less, the debtor shall be so advised.

17. Requests for Relief of Indebtedness

Contractors are not authorized to compromise or to suspend or terminate collection actions on federal claims. Requests for relief based upon financial hardship will be handled in accordance with the below paragraphs. Requests for suspension of recoupment action pending the outcome of an appeal filed in accordance with 32 CFR 199.10, will be forwarded to the Chief, Recoupment Branch, TMA.

18. Account Balance of Less than \$600

When debtors request relief from all or a portion of their indebtedness, including requests for relief from the assessment of interest, penalties, and administrative charges, contractors will remove the offset flag and ask the debtor to complete a Financial Affidavit. (See Figure 2-5-A-22 and Figure 2-5-A-24.) The debtor will be notified that consideration cannot be given to his/her request for relief unless the completed Financial Affidavit is returned within *thirty* (30) days. If the debtor fails to return the completed Financial Affidavit within *thirty* (30) days, the offset flag shall again be set and recoupment action shall continue as though no request for relief had been made. When the completed Financial Affidavit is received, the contractor will forward the affidavit, along with a copy of the demand letter(s), and the debtor's request for relief to the Recoupment Branch,

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TMA. If directed to do so by TMA, following the review of the debtor's request for relief, the contractor will reset the offset flag and proceed with normal recoupment procedures.

a. Account Balance of \$600 or More

Contractors will remove the offset flag upon receipt of a request for relief from indebtedness and ask the debtor to complete a Financial Affidavit. The debtor will be notified that consideration cannot be given to his/her request for relief unless the completed Financial Affidavit is returned within *thirty* (30) days. When the completed affidavit is received, the entire recoupment case as outlined in Section IV.C.8., including the completed Financial Affidavit, must be referred to the Recoupment Branch, TMA, for resolution. If the debtor fails to return the completed Financial Affidavit within *thirty* (30) days, the offset flag shall again be set and recoupment action shall continue as though no request for relief had been made. This paragraph does not apply to the automatic waiver of interest on accounts paid within the first *thirty* (30) days. Once a case has been established, contractors are required to stop or amend a recoupment action, as necessary, to correct a contractor error.

19. Administrative Review of Indebtedness

a. If a debtor requests an administrative review of his indebtedness, the contractor will review the documentation contained in the case file and any additional information or documents submitted by the debtor. The contractor review shall be conducted by someone in a position of higher authority within the contractor than the individual who originated the recoupment action. Following the review, the contractor shall respond to the debtor. When the debtor questions a contractor determination that the care is not a covered benefit, the debtor's request for review will be referred to the appropriate unit within the contractor for issuance of a Reconsideration pursuant to 32 CFR 199.10 unless the issue is not appealable under the provisions of OPM Part Three, Chapter 7, or the recoupment action was initiated for one of the following reasons:

(1) TRICARE payment was issued without regard to other health insurance, or the TRICARE liability, after taking into consideration payments made by other health insurance, was inaccurately calculated.

- **(2)** The action was initiated to recoup a duplicate payment.
- (3) The action was initiated because an error was made in the original determination that a claim was a participating or a nonparticipating claim.
 - **(4)** The action was initiated because the payee was incorrect.
- provide the debtor a Reconsideration, the contractor shall issue a response to the debtor's request for administrative review. The contractor's response shall describe the documentation reviewed, including any submitted by the debtor, and explain the reviewing party's rationale for the decision to pursue or terminate the recoupment action. The response shall explain that further administrative appeal is not available. If the review results in a decision to recoup the overpayment, the debtor will be advised that full payment or other satisfactory arrangements for repayment must be made within *thirty* (30) days. A debtor's request for an administrative review of his or her indebtedness does not result in suspension of the accrual of interest from the date of the initial demand letter.

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20. Suspicion of Fraud

If there is reason to believe that the overpayment may have been caused by fraud, no request for refund shall be made until the fraud issue is resolved. However, the contractor shall retain any amount voluntarily refunded pending resolution of the fraud issue. These funds shall be deposited in the TRICARE account and an accounting record maintained capable of audit. Documentation of the refund and all other evidence relating to the case shall be sent to the Office of Program Integrity, TMA. Any recoupment action shall be taken in accordance with OPM Part Two, Chapter 7.

a. Once a determination has been made that a case will not be prosecuted for fraud, the Recoupment Branch, TMA, will return the suspected fraud case to the appropriate contractor for development and recoupment under this section. If the recoupment action is successful, the contractor will notify the Office of General Counsel by telephone within one (1) work day of the final collection and follow-up with written notification within three work days. If the contractor is unsuccessful in collecting the debt, the case should be returned to the Office of General Counsel in accordance with Section IV.C.8.

21. Reporting Requirements

The requirements for reporting contractor actions on receivables are contained in the OPM Part One, Chapter 4, Section V.C. and Section VII.C.

22. Contractor Transitions

In the event of a contractor transition, only offset accounts which have been on offset for less than twelve (12) months will be transferred to the incoming contractor who will assume management of the cases in accordance with OPM instructions. Accounts which have been on offset for twelve (12) months or longer, and all installment accounts, shall be transferred to the Recoupment Branch, TMA. A list of all installment cases to be transferred and a list of offset accounts to be transferred shall be provided to the Recoupment Branch, TMA before the cases are transferred. Prior to such transfer, the outgoing contractor shall contact the Recoupment Branch, TMA, to determine whether additional criteria should be applied to identify those accounts which may be written off, i.e., transferred neither to the incoming contractor nor to TMA. Any offset account received by the incoming contractor as a result of a transition will be kept in effect for the life of the contract or until the debt is collected in full, transferred to TMA or written off by the contractor. The outgoing contractor will submit a credit adjustment to include all amounts recouped up to the point of transition. The final Accounts Receivable Report for the outgoing contractor will reflect the number of cases and the amount of the outstanding debt transferred to the incoming contractor. The incoming contractor will reflect the number of cases and the amount of the outstanding debt received from the outgoing contractor on the next monthly Accounts Receivable Report following the date of transition.

b. If a transition occurs before the contractor determines that the bankruptcy case has been closed, with or without distribution of assets, the Power of Attorney and Agreement forms, with copies of claims and EOBs will be sent to the Recoupment Branch, TMA, for follow-up.

IV.D.

D. Interest. Penalties and Administrative Costs

- **1.** The debtor shall be notified in the initial demand letter that interest will accrue from the date of that letter. The rate of interest to be assessed is the current value of funds to the United States Treasury; i.e., the Treasury Tax and loan account rate. TMA will advise fiscal intermediaries when interest rates are revised. However, the collection of interest shall be automatically waived on the debt or any portion thereof which is paid within 30 days after the date of the initial demand letter. Contractors are not authorized, under any other circumstances, to waive a debt or any portion of a debt owed the United States Government.
- **2.** Debtors shall also be notified in the initial demand letter that a penalty charge, not to exceed six percent per year, will be assessed upon any portion of the debt that is delinquent for more than 90 days, and that administrative costs, (based upon those costs incurred in processing and handling the debt because it became delinquent) will also be added to their indebtedness. However, contractors will not assess administrative costs and penalties (TMA will assess administrative costs and penalties).
- **3.** Contractors shall be responsible for the assessment and collection of interest ONLY when the debtor enters into an installment repayment agreement as described in Section IV.C.14., above. The rate of interest assessed shall be the rate properly reflected in the initial demand letter mailed to the debtor. The rate of interest assessed shall be the rate of the current value of funds to the United States Treasury; i.e., the Treasury Tax and loan account rate. Each installment payment shall be applied first to the accrued interest and then to the outstanding principal balance.
- **4.** Interest will not be assessed upon previously accrued interest charges. When the debtor and the contractor enter into an installment repayment agreement, interest will be assessed for the period beginning on the date of the initial demand letter and ending on the due date of the first installment payment. The interest shall be assessed at the rate properly reflected in the initial demand letter on that portion of the debt which remained outstanding 30 days after the date of the initial demand letter. The interest so assessed will be collected and applied to the debtor's account before the due date of the first installment payment. Subsequently, interest shall be computed daily on the outstanding principal balance at the rate properly reflected in the initial demand letter, which shall also be reflected in any promissory note sent to the debtor as required by Section IV.C.5.b.
- **5.** Interest collected under installment agreements shall be reported to TMA monthly with unidentified refunds and refunds \$10.00 or less. See *OPM Part One*, *Chapter 4*, *Section VII.B.*, for reporting requirements.
- **6.** The rate of interest, as initially assessed, shall remain fixed for the duration of the indebtedness, except that where a debtor has defaulted on a repayment agreement and seeks to enter into a new agreement, a new interest rate may be set which reflects the current value of funds to the Treasury at the time the new agreement is executed.
- ${f 7.}$ Delinquent installment accounts will be handled in accordance with the procedures outlined in Section IV.C.14.